

EDWARD BYRNE MEMORIAL JUSTICE ASSISTANCE GRANT APPLICATION FISCAL YEAR 2015



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PROGRAM NARRATIVE

As the State Administrating Agency and the criminal justice policy and planning organization for the State of Indiana, the Indiana Criminal Justice Institute (ICJI) is dedicated to the reduction of drug and violent crime in Indiana. ICJI will continue to seek out criminal justice programs in Indiana that effectively and efficiently address current state and local criminal justice issues.

With Fiscal Year (FY) 2015 Edward Byrne Memorial Justice Assistance Grant (JAG) funds, Indiana seeks to fill the gaps in the criminal justice data and information-sharing infrastructure and encourage innovative criminal justice programming and planning. Priorities for program funding must be directed at data-driven programs and those utilizing proven best practices in the criminal justice community.

PRIORITIES

ICJI proposes to utilize JAG funds for programs and projects planned to address the most pressing needs of Indiana communities while maintaining focus on statewide and long-term impact. Effective and efficient programs and strategies within the purview of law enforcement, prevention and education, drug treatment, prosecution, indigent defense, technology and community corrections will be encouraged to apply for funding. Special consideration may be given to programs and strategies that fit with BJA priority areas and those priority areas identified by the 2015 JAG Strategic Planning Survey. Priority will be given to those programs that fall within the aforementioned program areas.

CRIMINAL JUSTICE DATA SHARING

Indiana plans to consider utilizing JAG funds for technology improvement programs that will have statewide, lasting impact on every county in Indiana. Completed in 2013, Indiana successfully implemented a single CAD/RMS for all of the Indiana State Police districts. The system meets national and state standards for process, form, security and information sharing. During 2014 and 2015, Indiana continued support for the CAD/RMS deployment to the remaining state law enforcement agencies as well as updating the technology for local jurisdictions that have otherwise operated with radio communication and manual records entry. With several local law enforcement

organizations also sharing data to one system, Indiana is poised to continue with major improvements in data sharing, reporting and statewide system communication.

ICJI understands the importance of collection and analysis of sound and relevant criminal justice data, how this information can guide policy and improve public safety. State and local law enforcement agencies are unable to share, report, track or analyze crime and criminal justice incidents across jurisdictions. The state struggles to strategically address crime and public safety issues without the basic knowledge of crime incidents within large and small jurisdictions across the state. Utilizing FY 2015 JAG funding, priority will be given to programs that will successfully address the gaps and advance the State's criminal justice data and information sharing capabilities.

CRIMINAL JUSTICE PROGRAMS

ICJI understands the need for encouraging innovation and the adoption of evidence based practices for programs within all areas of the criminal justice system. In FY 2015, ICJI will prioritize new and modified innovative programs, which have identified public safety problems, designed and developed evidence-based solutions, and planned to implement data-driven strategies to achieve the desired outcome.

Innovative Programs

Elements of criminal activity and public safety problems within Indiana's communities frequently evolve in the cause and the impact on society. Changes in the education systems, transportation resources, economic foundations and communication methods can impact where, how, and even why a person commits a criminal act or commits to a treatment program. Criminal justice programs and initiatives need to shift with society to provide the most effective and efficient options to impact the defined problem. To make a positive impact, programs should be innovative, current and designed with program efficacy and outcomes at the forefront.

Data-Driven Programs

A data-driven program means that the problem has been identified using data and information, the solution will be driven by the data and analysis, and the program success will be measured by data and evaluation. ICJI encourages programs to incorporate a data-driven approach to resource allocation and program design. Indiana has high demand for performance measurement, and ICJI plans to give priority to programs with demonstrable data-driven design and structure.

In addition to the programs that data-driven programs that ICJI seeks, the Drug and Crime Control Division (DCCD) sought to further indentify areas most need and utilize data-driven approaches to alleviate those geographically centered problems. The furtherance of ICJI's data-driven decisions making process was accomplished through the following methods: statewide strategic planning surveys, observances in historical crime trends, and assessing emergent issues within state.

Evidence-Based Practices

The ICJI understands the importance of collection and analysis of sound and relevant criminal justice data. Qualitative and quantitative data should be used in conjunction with program evaluations to measure program effectiveness and determine whether outcome goals have been achieved. Priority is given to programs that formulate their processes, activities, effectiveness and outcomes, in conjunction with evidence-based practice standards, as indicated on resources such as the National Institute of Justice's website, CrimeSolutions.gov. It is important to move toward evidence-based programs and focus funding on programs that work and produce results. New and innovative programs should be designed using evidence based practices. Adjustments or deviations from the evidence-based practice as it is customized to the Indiana program should be identified during planning.

BEST PRACTICES REVIEW

A program designed to address drug trafficking will vary greatly from a re-entry program in terms of the required resources and implementation plan; however, both should utilize best practices. In late 2010, ICJI entered into a partnership with Indiana University, Center for Criminal Justice Research, to outline several ways to improve criminal justice programming and policy development in Indiana by performing critical data collection and analytical tasks in key program areas. ICJI management, program divisions and research staff participated in the following research efforts:

- 1) Best practices review for the majority of ICJI's program area and funding stream
- 2) Statewide criminal justice data assessment

The primary objective was to develop a practical, applied approach to program funding decisions and grants management strategies for primary funding streams in each ICJI division. The university worked with ICJI drug and crime control and research staff to obtain necessary program guidelines and funding information and to prioritize best practice reviews based upon upcoming grant funding periods.

Multi-Jurisdictional Coordination & Cross-Agency Collaboration

ICJI has found an increase in the number of state and local criminal justice agencies interested in partnering with other government organizations in an effort to implement innovative programs. To encourage the trend and desire to utilize resources to the fullest potential, priority will be considered for criminal justice programs that collaborate in the planning and identification of problems across jurisdictional boundaries. The programs should conduct activities across multiple jurisdictions and in partnership with multiple criminal justice agencies and public safety partners. Programs should integrate a minimum of three agencies in at least two Indiana counties, and are encouraged to show collaboration with state and federal criminal justice agencies for the purpose of enhancing interagency coordination and facilitating multi-jurisdictional problem solving programs. In 2014, nearly one third of ICJI funded programs were in the *Law Enforcement and Task Forces* Program Area majority of which participated in multi jurisdictional activities.

Current & Sustainable

New and innovative program design will vary greatly due to the criminal justice system issue or identified problem. ICJI will target support for programs that address a timely and current issue with a plan for sustainable solutions. For example, Indiana is highly focused on prisoner re-entry particularly due to the rise in the number of adult inmates over the past several years. Research and policies related to sentencing policy reform are underway in Indiana, with new criminal code reforms enacted through legislation in mid-2013. Over 95 percent of the offenders currently incarcerated will be returning to Indiana communities. It is imperative that Indiana support re-entry initiatives that are evidence based and sustainable; priority will be given to programs which start the re-entry process through learning within the facility and then transition with the offender outside of the facility where they receive programming and support that will help them to become productive citizens. Successful re-entry will reduce the rate of recidivism and have long-term sustainable benefits for the offender's family and community.

STRATEGIC PLANNING

With a close mind on programs that will have a positive impact on the communities, ICJI has accepted BJA's requirement to undergo a statewide strategic planning effort based on the community engagement model. Initial steps in developing a statewide plan were taken in June of 2015, which involved a strategic planning survey, disseminated to a limited sample of local and

state-level criminal justice partners throughout Indiana. Results, listed in order of reported importance, perceivably indicated the following Program Areas and their respective Activity Areas, as being in most need of additional funding:

1. *Law Enforcement & Task Forces*

1. *Drug Enforcement* (Avg.1.56)
2. *Technology Driven Police Strategies* (Avg. 3.23)
3. *Violent Crime Reduction Initiatives* (Avg. 3.47)

2. *Drug Treatment & Drug Courts*

1. *In-Custody Treatment* (Avg. 1.93)
2. *Community-based Residential Treatment* (Avg.2.73)
3. *Community-based Transition Drug Abuse Treatment* (Avg.3.60)

3. *Corrections & Community Corrections*

1. *Community-based Offender Treatment Projects* (Avg. 2.43)
2. *Jail/Prison-based Offender Treatment Projects* (Avg. 3.14)
3. *Specialty Corrections Projects* (Avg. 3.14)
4. *Alternatives to Incarceration Projects* (Avg. 3.14)

Due to representativeness of the sample, the Program Area containing *Indigent Defense* and *Prosecution* were not identified as in most need of funding by the survey. However, as encouraged by the BJA's funding priorities, Indiana has also identified these key program areas as in need of additional funding for FY2015 JAG funds. ICJI will continue to collaborate with and seek input from these respective groups in our efforts to identify innovative indigent defense and prosecutorial programs to address disparities in local jurisdictions' judicial needs.

ICJI is part of a ready team of stakeholders who can serve in the development of a strategic plan to better guide the allocation of JAG funds for the State of Indiana. Expertise and teaching will directly affect the creation of the strategic plans, quality of the plans and the timeliness with which the plans are completed. Based on recommendations from BJA's technical assistance team, ICJI plans to continue to reach-out to local partners in order to better understand the initial interest with local planning organizations and law enforcement.

As Indiana's statewide JAG Strategic Plan develops, it will be available on the ICJI website for all Indiana citizens to review and as a reference to aid in the decision-making and distribution of these

federal funds. ICJI anticipates the timeline for this process to be outlined further during 2015 and to be used, in part, for FY2016 funding decisions.

GOALS & PERFORMANCE MEASURES

PROGRAM GOALS	PERFORMANCE MEASURES
Provide funding to state and local jurisdictions that utilize best practice programs or models.	<ul style="list-style-type: none"> • Number of grant funded programs utilizing evidence-based practices
Support innovative and new technology initiatives that will improve accuracy and timeliness of state level crime data.	<ul style="list-style-type: none"> • Number of law enforcement agencies reporting and sharing local crime records/data • Statewide coverage indicator of crime reporting
The aggressive and innovative investigation, prosecution and conviction of those individuals responsible for drug, gang and violent crime.	<ul style="list-style-type: none"> • Number of Multi-Jurisdictional Task Forces funded with JAG funds • Number of Prosecutors funded with JAG funds • Amount of drugs seized • Quarterly Performance Reports- Prosecutors and MJTFs • Number of charges filed • Number of cases prosecuted
Provide the opportunity for offenders with mental health concerns or those with veteran status to participate in and complete programs as alternatives to incarceration.	<ul style="list-style-type: none"> • Number of Problem Solving Courts funded with JAG funds • Quarterly Performance Reports- Problem Solving Courts • Number successfully completing a Problem Solving Court program
Provide opportunities for offenders to successfully reintegrate to Indiana communities from the correctional population.	<ul style="list-style-type: none"> • Number of Re-entry programs funded with JAG funds • Quarterly Performance Reports-Re-entry programs Recidivism rates

The Drug and Crime Control Division requires all JAG subgrantees to submit quarterly financial reports and quarterly performance reports for internal assessment and evaluation. These reports are reviewed by ICJI's Research and Planning Division for accuracy and validity. The reports assist the Drug and Crime Control Division in submitting the annual report to BJA. Specific performance measures have been created for multi-jurisdictional task forces, prosecution, problem solving courts, technology, and re-entry programs. Additional indicators are aggregated to help show program outcome and program effectiveness. Programs are required to submit this information as

well as the BJA Performance Measurement Tool (PMT). All reporting requirements are provided in the JAG solicitation released by ICJI and if awarded, all programs will receive directions and reminders via E-grants for completion of their performance reports.

E-grants will house all performance and financial reports. In addition to the Research and Planning Division, it is the responsibility of the Program Manager to review all reports for accuracy and completeness and subsequently return reports to a program should they need to make a correction and resubmit. The Drug and Crime Control Research Associate will be responsible primarily for the management of the PMT to ensure that all subgrantees have completed their PMT reports each quarter and provide technical assistance when necessary.

IMPLEMENTATION PLAN

The implementation plan for ICJI is to allocate FY 2015 funds to the priority funding areas through a statewide competitive solicitation. This will allow ICJI to receive a diverse set of ideas and program proposals with and expanding to new or improved program implementation at the state and local level. ICJI will gain a more complete view of the local and statewide problems, which can be addressed with strategic programs and grant funding support. This approach will assist the state in achieving its goals and objectives for the next several years.

IMPLEMENTATION TASK	PERSON(S) RESPONSIBLE	TIMELINE
Submission of FY 2015 JAG Application	Drug & Crime Control Division Director	July 7, 2015
Post CY 2015 JAG Solicitation for Application	Drug & Crime Division	August 2015
Provide JAG grant application assistance/training	Drug & Crime Control Division Director, Research Associate, Program Managers	August 2015
Receive CY 2015 JAG proposals	Program Manager	September 2015
Review and score CY 2015 proposals	Drug & Crime Control Division Director, Program Managers, Research Manager	October 2015
Present CY 2015 recommendations to ICJI Executive Staff	Drug & Crime Control Division Director	October 2015
Present CY 2015	Executive Director, Operations	November 2015

recommendations to Drug & Crime Control Sub-Committee	Director, Drug & Crime Control Division Director	
Present CY 2015 recommendations to ICJI Board of Trustees	Drug & Crime Control Sub-Committee	December 2015
Notify JAG applicants of grant proposal acceptance or denial	Program Managers	December 2015
Allocate FY 2015 JAG funds	Drug & Crime Control Division Director, Program Managers	Award Period- January 1, 2016-December 31, 2016
Perform desk reviews and site visits	Program Manager, Compliance Monitors	As stated in ICJI Monitoring Plan
Collect quarterly reports from subgrantees via E-grants	Program Manager, Research Associate	1 st to 4 th Quarter –15 days after the quarter end. Final – 45 days following close out